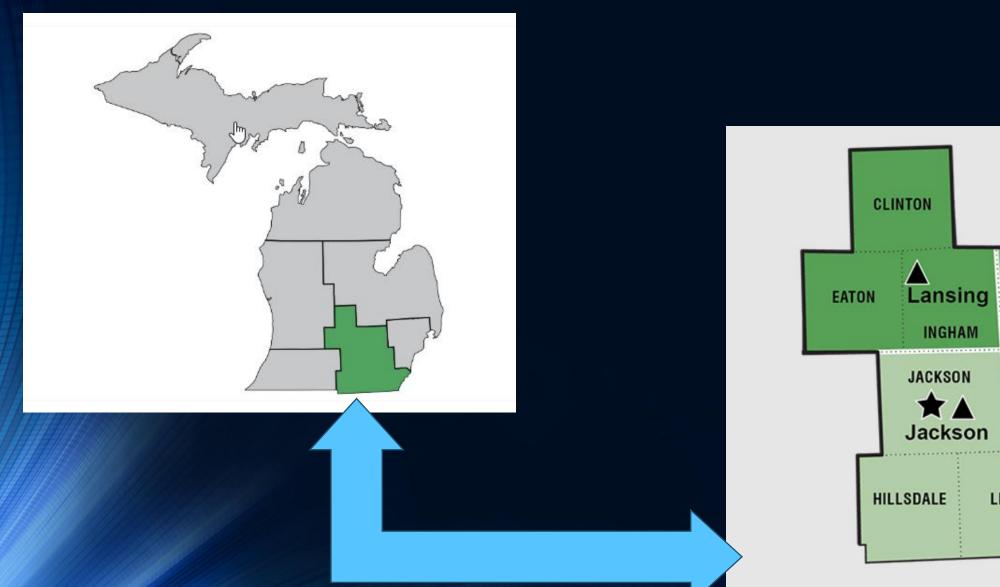
Putting Pavement Preservation to Work in the Real World

MRPA WORKSHOP NOVEMBER 6, 2025

Overview

- Region Background
 - Network
- Project Selection Old
- Pavement Management Strategy
- Project Selection New
 - Implementation
- Outside of the box solutions
- Resources

University Region - Network





University Region – Network

| Network Pavement Types | | | | |
|------------------------|--------------|------------|--|--|
| | Lane Miles | Percentage | | |
| Composite | 1987.64 47.8 | | | |
| Flexible | 1075.30 | 25.9% | | |
| Rigid | 1093.54 | 26.3% | | |
| Total: | 4156.48 | 100% | | |

| Network Classification | | | |
|------------------------|--|--|--|
| Lane Miles Percentage | | | |
| 1122.29 | 27.0% | | |
| 715.74 | 17.2% | | |
| 1041.5 | 25.1% | | |
| 1276.95 | 30.7% | | |
| 4156.48 | 100% | | |
| | Lane Miles 1122.29 715.74 1041.5 1276.95 | | |

- Tier I Interstates
- Tier III NHS

- Tier II Non-Interstate Freeways
- Tier IV Non-NHS

University Region – Network Condition

| Network Condition - RSL | | | | |
|-------------------------|-----------------------|-------|--|--|
| | Lane Miles Percentage | | | |
| Good | 1814.81 43.7 | | | |
| Fair | Fair 1422.32 | | | |
| Poor | 919.35 | 22.1% | | |
| Total: | 4156.48 | 100% | | |

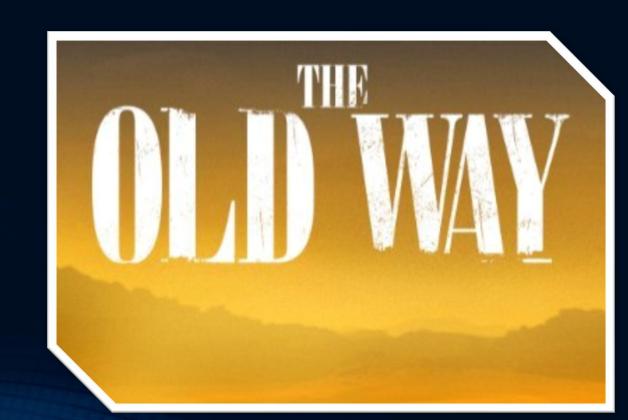
| Network Condition - HMPS | | | | |
|--------------------------|-----------------------|--|--|--|
| | Lane Miles Percentage | | | |
| Good | 1640.77 39.5° | | | |
| Fair | Fair 2300.67 | | | |
| Poor | 215.04 | | | |
| Total: 4156.48 10 | | | | |

Project Selection – Old Process

- R&R top priority
- CPM mill and resurfacing second
- CPM preservation third

- Methodology supports worst first
 - Acknowledge that bad roads need to be addressed
 - At what cost?

Time for a change!



New Pavement Management Strategy



- New condition metrics
- New network stratification
- New performance goals

- Preservation first methodology
 - Preservation
 - Resurfacing
 - Rehabilitation
 - Reconstruction

Prioritized approach within each category



New Condition Metrics



- Pavement Distress Score (PDS)
 - Comprehensive cracking

- Pavement Quality Index (PQI)
 - Composite condition metrics
 - Combines cracking and ride quality
 - Future incorporate structural data

New Network Stratification

| Traffic Volume Stratification by Tier | | | | |
|---------------------------------------|---|----------|-----------------|--|
| Tier | ADT (vehicles/day) Tier ADT (vehicles/day | | | |
| Tier I | | Tier III | | |
| Α | 100,000 + | Α | 100,000 + | |
| В | 99,999 - 50,000 | В | 99,999 - 50,000 | |
| С | 49,999 - 10,000 | С | 49,999 - 10,000 | |
| D | 9,999 - 100 | D | 9,999 - 100 | |
| | | | | |
| Tier II | | Tier IV | | |
| Α | 100,000 + | Α | 100,000 + | |
| В | 99,999 - 50,000 | В | 99,999 - 50,000 | |
| С | 49,999 - 10,000 | С | 49,999 - 10,000 | |
| D | 9,999 - 100 | D | 9,999 - 100 | |

| Lane Miles by TAMP Tier and Traffic Volume | | | | | | |
|--|---------------|--------|---------|---------|---------|--|
| | Lane Miles | | | | | |
| Tamp Tier | A B C D Total | | | | | |
| Tier I | 23.65 | 542.02 | 547.21 | 9.41 | 1122.29 | |
| Tier II | 0 | 296.53 | 396.42 | 22.79 | 715.74 | |
| Tier III | 0 | 0 | 659.96 | 381.54 | 1041.5 | |
| Tier IV | 0 | 0 | 206.53 | 1070.42 | 1276.95 | |
| Total Lane Miles | 23.65 | 838.55 | 1810.12 | 1484.16 | 4156.48 | |

- Tamp Tiers + Traffic Counts
 - Investments impacting

New Performance Goals

Tier III C, and Tier IV

90% of lane miles with IRI < 150

90% of lane miles with PQI > 70

- Not all roads are the same
- Balance customer expectation and agency expectation

Tier I, II, and III C

95% of lane miles with IRI < 95 95% of lane miles with PQI > 80

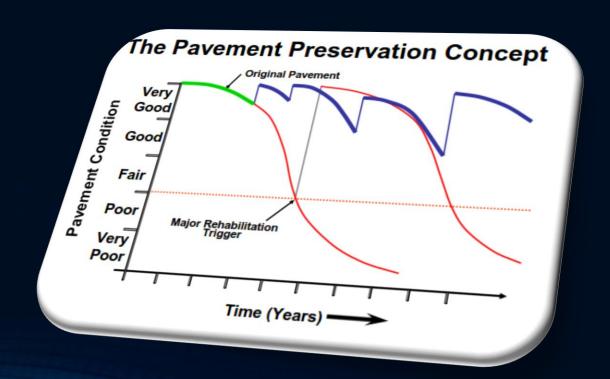




Preservation

Preservation is the key to any successful pavement management strategy. UR's pavement management strategy is no different. The region's long-term goal is to apply **60% of the CPM funding to preservation**. Preservation projects will be prioritized as follows:

- Concrete Routes
- 2. Previous R&R Routes
- Good and Fair Routes



Preservation Fixes

Primary Concrete Fixes:

- Diamond grinding and grooving
- Resealing
- Mastic
- Partial depth repairs
- Underdrain cleanout



Primary HMA Fixes:

- Crack Sealing
- Single chip seal (lower ADT and CADT)
- Microsurface
- Bonded wearing course (rural or urban, higher ADT and CADT)



Resurfacing

When the pavement condition deteriorates to where a preservation fix is no longer cost effective, the pavement typically falls into the resurfacing category. While the name resurfacing implies strictly HMA resurfacing, this is not the case, concrete work is also included. The region's long-term plan is to apply 40% of CPM funds to resurfacing. Like preservation, resurfacing also is a prioritized approach as follows:

- 1. Previous R&R Routes
- Corridors (typically urban areas)
- Other Low Volume Routes

Resurfacing Fixes

Primary Concrete Fixes:

- Concrete patches / CPR
- Diamond grinding and grooving
- Underdrain cleanout

Primary HMA Fixes:

- Single course mill and resurface (1.5") (urban areas)
- Single course mill and resurface with single chip seal and fog seal the year the warranty expires (rural areas)



Rehabilitation and Reconstruction

Like the CPM template, R&R projects should be prioritized for selection. It is important to note that some R&R projects tend to be driven by political influence, leadership, and other factors. The proposed prioritization strategy that follows is for all other R&R projects.

To maximize R&R funds along with strategically investing in our other vital assets, R&R projects should be prioritized as follows:

- Bridge and Culvert projects
- 2. Safety and Operational Improvements
- 3. Pavement Only Needs

This prioritization strategy will help the region meet its condition goals not only on the pavement side, but also the other vital assets.

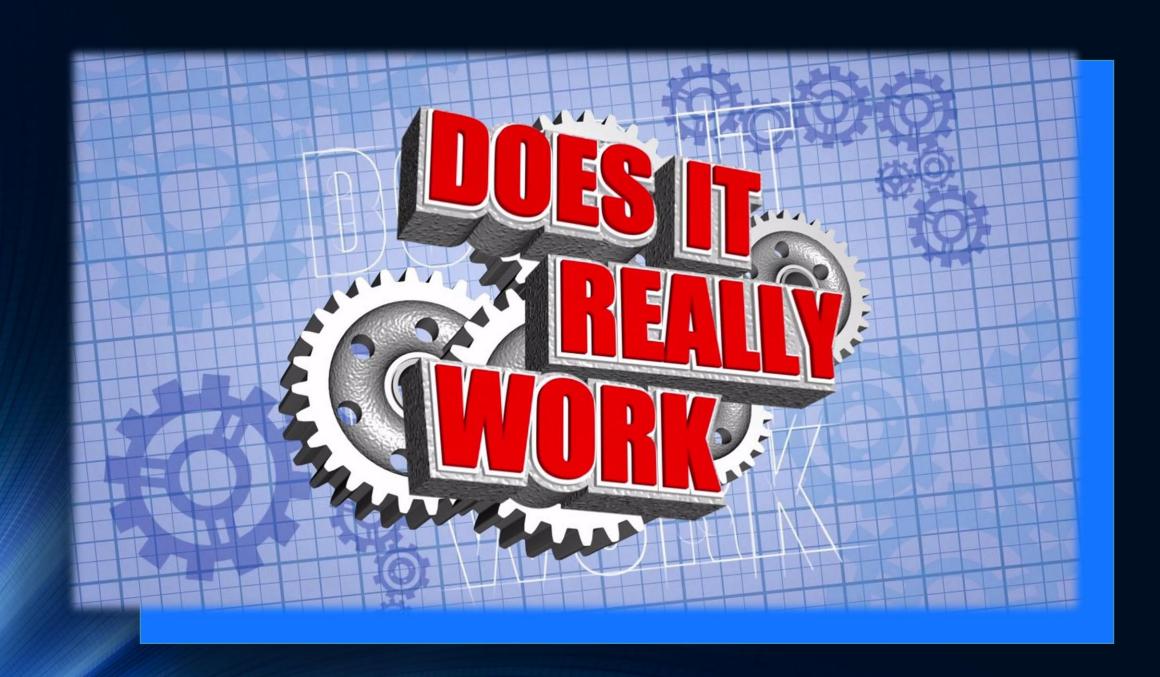
Rehabilitation and Reconstruction

Rehabilitation

- Accommodate a grade raise
- No geometric improvements needed
- Sufficient subgrade and subbase
- Little to no drainage issues
- Minimal ancillary assets impacted
- Minimal utility coordination required

Reconstruction

- Grade raise not possible or cost prohibitive
- Geometric improvements needed
- Insufficient subgrade and subbase
- Drainage issues
- Significant ancillary assets impacted
- Significant utility coordination required



Project Selection – New Process Implementation

Soft implementation 2030 CFP

Started full implementation this year with 2031 CFP

- 2027 Preservation and Resurfacing
- 2031 R&R

Huge step in the right direction

| 2027 CPM Program | | | |
|------------------|-----------------|----------------|-------------|
| Program | Investment (\$) | Investment (%) | Region Goal |
| Preservation | \$13,334,768 | 52.8% | 60% |
| Resurfacing | \$11,897,372 | 47.2% | 40% |
| | \$25,232,140 | 100.0% | |

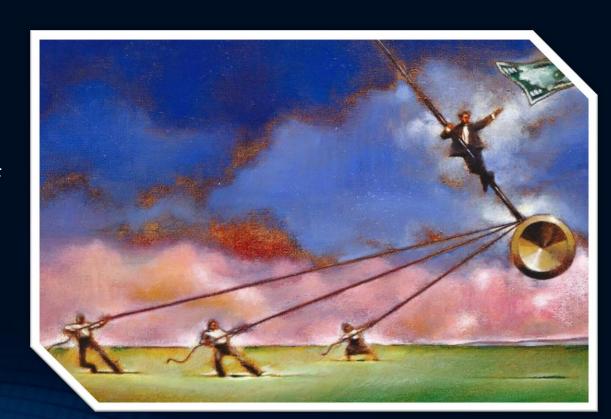
| 2025 CPM Program | | | | |
|------------------|-----------------|----------------|-------------|--|
| Program | Investment (\$) | Investment (%) | Region Goal | |
| Preservation | \$7,169,941 | 14.4% | 60% | |
| Resurfacing | \$42,808,230 | 85.6% | 40% | |
| | \$49,978,171 | 100.0% | | |

| 2026 CPM Program | | | | | |
|------------------|-----------------|----------------|-------------|--|--|
| Program | Investment (\$) | Investment (%) | Region Goal | | |
| Preservation | \$6,050,000 | 33.4% | 60% | | |
| Resurfacing | \$12,085,603 | 66.6% | 40% | | |
| | \$18,135,603 | 100.0% | | | |

2026 CDM Program

Goals and Acknowledgements

- Goals:
 - Cover more lane miles
 - Right fix for roads not having a fix fit a template
 - Make easier what some regions are already doing
- Acknowledgements:
 - Cannot Preserve our way out of current situation
 - Diminishing returns on fix lives
 - Strategy is always fluid to meet the needs and goals of the Region and Department



Outside of the Box Solutions

- Contract Delivery Method
 - Design, Bid, Build = Traditional
 - Fixed Priced Variable Scope = Innovative
- Contractors
 - Do it yourself
 - Hire contractors
 - Work with your county agency
- Fix Use
 - Try a new preservation fix
 - High volume chip seals MN example



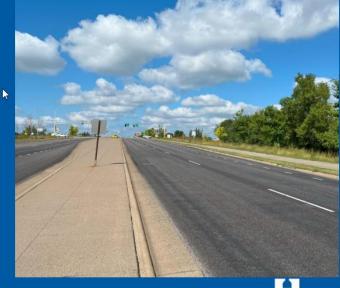
High Volume Chip Seals

County Road 81 (CSAH 81) 36th Ave to CP rail bridge in Crystal/Robbinsdale

- · Chip sealed in 2021
- ADT 21,700
- Last surface: reconstruction in 2007

Zane Ave (CSAH 14) Brooklyn Blvd to TH 610 in Brooklyn Park

- Chip sealed in 2025
- ADT 15,100
- Last surface: M/O 2021 (Built in 1974/1999)
- Rate 0.35 gallons per SQ YD
- Issues with flushing and intersection construction under traffic





Outside of the Box Solutions

- Contract Delivery Method
 - Design, Bid, Build = Traditional
 - Fixed Priced Variable Scope = Innovative
- Contractors
 - Do it yourself
 - Hire contractors
 - Neighboring agency
- Fix Use
 - Try a new preservation fix
 - High volume chip seals MN example





Resources

- MRPA
- LTAP
 - Training
 - Technical content
- National Center for Pavement Preservation (NCPP)
 - Midwest Pavement Partnership
 - Network of peers
 - Webinars



QUESTIONS



Rob Green, PE
Pavement Management
University Region

greenr6@michigan.gov 517-230-2188